

# MISSISSIPPI

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### MEMORANDUM

TO: Agency Directors/Budget Staff

FROM: Lee Anne Robinson, Director *LAR*  
Legislative Budget Office

Liz Welch, Executive Director *LW*  
Department of Finance and Administration

RE: Budget Instructions/Forms

DATE: May 28, 2026

Enclosed are the instructions for completing the budget forms for submitting your agency's Fiscal Year 2028 budget request. Copies of the budget forms are to be submitted separately to the two offices as provided in the instructions. In keeping with the requirements of Sections 27-103-113 and 27-103-139, Mississippi Code of 1972, Annotated, the budget submission for Fiscal Year 2028 is in an agency program format.

Please note that any changes to the approved program designations utilized for Fiscal Year 2027 must be approved jointly by the Department of Finance and Administration and the Legislative Budget Office prior to the submission of your Fiscal Year 2028 budget request. If the passage of legislation or other significant factors require changes to existing program designations, please submit a written request and justification for such changes to both offices as soon as possible for review. You will be notified in writing as to the approval or disapproval of said request.

Please be reminded that the budget request should be signed by the agency head, or an appropriate person empowered to sign (e.g., board members). Please indicate whether the person preparing the budget request is an employee of the agency or a contract worker. It is important that accurate contact information is submitted for the individual preparing the budget request.

You should receive guidance and instructions from the State Personnel Board for submission of personnel action requests and for allocation of positions and salary information among your approved programs if needed. It is important that you complete this information accurately since budget recommendations are prepared by program as well. Please update the funding source for all positions where necessary.

Should you have questions regarding the basic forms package, please contact the budget analyst assigned to your agency. Questions regarding the personnel forms should be directed to the State Personnel Board.

Attachments

**Table of Contents**

Instructions for Preparation of Fiscal Year 2028 Budget Request..... 3

Printing and Delivery of Your Fiscal Year 2028 Budget..... 4

Format Instructions ..... 4

Instructions for Completion of Forms ..... 6

    A. Form MBR-1 – Budget Request for FY Ending June 30, 2028 ..... 6

    B. Form MBR-1-01 – Request by Funding Source..... 12

    C. Form MBR-1-02 – Special Funds Detail/Bank Accounts..... 12

    D. Form MBR-1-03 – Continuation and Expanded Request ..... 13

        Requests for New Program ..... 14

    E. Form MBR-1-03-A – Program Decision Units ..... 14

    F. Program Narrative Form ..... 16

    G. Program Performance Measures ..... 16

    H. Subprogram Narrative with Performance Measures ..... 16

    I. Summary of Program Form..... 17

    J. Form MBR-1-04 – Board/Commission Members..... 17

    K. Form MBR-1-B – Schedule B – Contractual Services..... 17

    L. Form MBR-1-C – Schedule C – Commodities ..... 17

    M. Schedule D-1 – Capital Outlay – Other Than Equipment ..... 17

    N. Schedule D-2 – Capital Outlay – Equipment..... 18

    O. Schedule D-3 – Capital Outlay – Vehicles..... 18

    P. Schedule D-4 – Capital Outlay – Wireless Communication Devices ..... 18

    Q. Schedule E – Subsidies, Loans and Grants ..... 18

    R. Priority of Budget Decision Units ..... 19

    S. Supplemental Information..... 19

        1. Fees, Professional and Other Services ..... 19

        2. Vehicle Purchase Details..... 19

        3. Vehicle Inventory ..... 20

        4. Capital Leases..... 20

        5. 3% General Fund Reduction..... 21

Agency Revenue Source Report Instructions ..... 22

Glossary of Performance Budgeting Terms..... 25

Checklist for Budget Request ..... 27

Program Narrative Example..... 28

Program Performance Measures Example..... 30

## **INSTRUCTIONS FOR PREPARATION OF FISCAL YEAR 2028 BUDGET REQUEST**

Enclosed are the instructions for completing the forms for developing your Fiscal Year 2028 Budget Request for submission to the Department of Finance and Administration, Office of Budget and Fund Management, and the Legislative Budget Office.

Since changes have been made, it is imperative that you read and become familiar with these instructions and the forms before you complete the request. Requests containing errors or omissions of information will be returned to the agency for appropriate corrective action. Should you have questions or need assistance, contact the Budget Analyst assigned to your agency.

To complete the necessary forms, you will need to use the Online Budget Request System (OBRS) website, which can be found at the following address:

<https://obrs.lbo.ms.gov>

Contained in these instructions, under most headings and in some text, is a coded caption provided to assist OBRS users in finding the correct reference more easily to a given instruction (for example: OBRS – Salary). These instructions will serve as a guide after logging into the OBRS website, selecting a budget request to work on, and clicking on the “Open Budget Request” command button.

In addition to the forms in the budget request, include a narrative justification adequately explaining your agency's funding needs. Begin the narrative by citing your agency's enabling legislation code section number(s) and text as it appears in the Mississippi Code of 1972. The narrative should relate funding needs to the operation of individual programs or activities, as well as to the accomplishment of the overall agency mission. Sufficient detail within each category of expenditure and each program area should be used to clearly explain the funding needs of your operation and any increases being requested. Insufficient narrative justification may preclude favorable consideration of requested funding levels. You are strongly encouraged to relate your narrative justification for any increases to your specific approved programs. Sections 27-103-113 and 27-103-139, Mississippi Code, require that the Fiscal Year 2028 budget recommendations be presented in an agency program format. The importance of relating your requested spending levels to the programs cannot be overemphasized. This should be done in sufficient detail to allow an informed decision to be reached on your request.

## **GENERAL INSTRUCTIONS**

### I. Printing and Delivery of Your Fiscal Year 2028 Budget

All forms, narratives, and supplemental information must be submitted to the Legislative Budget Office for approval through the OBRS website **no later than August 03, 2026**. Due to the time limitations imposed by statute for the final submission of an approved budget, an extension of time to this deadline should be requested in writing. In extraordinary circumstances, an extension request may be submitted to the Legislative Budget Office, **no later than July 20, 2026**, for approval. This request should be sent to the Executive Director of LBO after contacting your LBO analyst. Once the budget request is approved in OBRS by the LBO analyst, all budget request forms can be “Final” printed (with no “Draft” watermark) and copies of the “Final” printed forms should be delivered to the respective offices mentioned below. (OBRS – Generate Reports)

Your budget request copies should be stapled securely in the left margin or bound. Please do not use ring binders, rubber bands, or clips to secure your budget submission. **Due to the temporary relocation of the Legislative Budget Office, all budget request copies should be delivered to the Department of Finance and Administration at the address noted below. A total of 9 copies should be delivered to DFA with 7 copies bundled together for the Legislative Budget Office, to the attention of Mrs. Jessika Taylor, and 2 copies bundled together for the Department of Finance and Administration – Office of Budget and Fund Management.**

9 Copies to:

Department of Finance and Administration  
Office of Budget and Fund Management  
1301 Woolfolk Building - Suite E  
501 N. West Street  
Jackson, MS 39201

A legible copy of the July 2026 payroll should be provided when your budget request is submitted. **One (1) copy should be emailed to the Legislative Budget Office (PRReport@lbo.ms.gov) and one (1) copy emailed to the Department of Finance and Administration (obfm@dfa.ms.gov).** Full-time and Time-limited employees should be grouped separately. The name, title, gross monthly salary, and the source of funding should be shown for each employee. Where multiple funding sources exist for an employee, each source and the percentage should be provided.

*Please include the assigned Legislative Budget Office number on each separate payroll report. A list of LBO file numbers can be found on the LBO forms website mentioned earlier, or you can contact your Budget Analyst for assistance.*

### II. Format Instructions

- A. Round amounts to the nearest dollar. Do not enter cents in OBRS, even if the screen allows it.
- B. Calculate percentages to the nearest tenth of a percent and reflect in percent, not decimal, form (Example: 12.4%).
- C. OBRS will check budget requests for balancing errors, which should be corrected before the budget request can be submitted to LBO in OBRS.

- D. Show agency or institution name on each page of the submission. Obtain any required signature(s) as provided on the forms.
- E. Please provide the assigned Legislative Budget Office number on any cover sheets, if applicable. (OBRS – Agency Budget Units )
- F. The following general guidelines should be followed in completing the request:
1. Fiscal Year 2026 Actual columns should reflect all actual operations, including encumbrances that are expected to be an expense for the year. Net amounts, after adjustments for refunds, budget reductions, rebates, and related items, should be shown.
  2. Fiscal Year 2027 Estimated will be the general and the special fund spending authority contained in the Fiscal Year 2027 appropriation bill (except in the case of FY 2026 deficits that may carry forward into FY 2027), plus any anticipated federal fund escalations and authorized special fund escalations where there is reasonable certainty of receipt of funds. **Please note that no anticipated deficit or additional general fund appropriation request should be included in the funding details with this budget submission. However, an anticipated deficit request can be included in the budget request narratives and a deficit request letter submitted separately from the budget request submission, after contacting your LBO analyst.**
  3. Fiscal Year 2028 Requested should reflect funding and operations levels being requested from all sources of revenue.
  4. Fiscal Year 2028 vs. Fiscal Year 2027
    - a. Compare the requested increase or decrease for Fiscal Year 2028 to Fiscal Year 2027. It is essential that any change shown in this column be fully documented and justified in the budget request narrative.
    - b. The formula for computing the percent change will be:  
  

$$\% = (\text{FY 2028 value minus FY 2027 value}) \text{ divided by FY 2027 value} \times 100.$$
- G. The OBRS “Generate Reports” screen will automatically number MBR reports in the following order: please do not re-order the pages

Transmittal Letter (*optional*)

1. Form MBR-1
2. Form MBR-1-01
3. Form MBR-1-02
4. Special Funds Narrative
5. Form MBR-1-03 Total Program Request
6. Form MBR-1-03 Summary of Programs
7. Form MBR-1-03 Program
8. Form MBR-1-03A Program Decision Units
9. Form MBR-1-03NA Program Narrative
10. Form MBR-1-03QPD Elements of Quality Program Design
11. Form MBR-1-03PI Program Performance Measures
12. Form MBR1-03PC Program 3% General Fund Reduction and Narrative
13. Form MBR-1-04 Board Members
14. Form MBR-1-B Contractual Services

15. Form MBR-1-C Commodities
16. Form MBR-1-D-1 Capital Outlay Other Than Equipment
17. Form MBR-1-D-2 Capital Outlay Equipment
18. Form MBR-1-D-3 Capital Outlay Vehicles
19. Form MBR-1-D-4 Capital Outlay Wireless Devices
20. Form MBR-1-E Subsidies, Loans & Grants
21. Budget Request Narrative
22. Out-of-State Travel
23. Fees, Professional and Other Services
24. Vehicle Purchase Details
25. Vehicle Inventory
26. Vehicle Pool List
27. Priority of Budget Decision Units
28. Capital Leases
29. Summary of 3% General Fund Program Reduction by Major Object
30. Current Organizational Chart
31. SPB Human Resources Budget Request Template *(required for all SPB agencies)*
32. Out Of Country Travel
33. Agency Revenue Source Report
34. Elements of Quality Program Design (Supplemental Info.) *(optional)*

**The Budget Request Narrative should describe the function of each major object in the operation of the agency's programs (OBRS – Narrative). Any major object line on Form MBR-1 reflecting an increase for Fiscal Year 2028 Requested over the Fiscal Year 2027 Estimated should be explained in detail.** Each increase, whether for continuation, expansion of existing programs, or the creation of a new program, should be justified by detailed information on the need for the increase. This justification should itemize and support the increases by minor line item. Similarly, explain any requested decrease and its impact on agency functions. In addition, a similar narrative justification should be submitted for each identified program area (OBRS – Program Budgets – Program Name – Decision Unit Name – Details). Clearly identify any requested program or activity previously operated as an escalation and address the permanency of the program and its source of funding. (If you know of language changes or enabling legislation that needs to be added, deleted, or corrected in your appropriation bill, please get with your Budget Analyst.)

### III. Instructions for Completion of the Forms

#### A. Form MBR-1 - Budget Request for the Fiscal Year Ending June 30, 2028

Form MBR-1 is the summary document for the Fiscal Year 2028 Request. It is designed to provide a complete overview of agency fiscal operations for the three (3) fiscal years shown. Fiscal Year 2027 will serve as the base period for comparative calculations. Any items of increase or decrease between Fiscal Year 2027 and Fiscal Year 2028 should be fully explained in the budget narrative. No item of increase will be considered without a satisfactory narrative explanation.

According to the latest information provided to the Legislative Budget Office by the Department of Finance and Administration, agencies operating under the Bureau of Financial Control of the Department of Finance and Administration can use either the FMAVCR02 or ZFFM\_BUD\_VS\_AC\_COMM reports in MAGIC to complete Column (1), Actual Expenditures for June 30, 2026. The /Budget Prep variant of the FMRP\_RFFMEPIAX report can also be used and expanded as needed to include the fund number, vendor name, and other details. All these reports contain actual expenditures plus total commitments, so there should be no need to run separate encumbrance reports. The decision of which report to use should be based on the complexity of your budget. The FMAVCR02 report cannot be run at the program level, but the other two can be run at various levels, including the program level.

Please note that in no instance should the general fund estimate for Fiscal Year 2027 exceed the authority contained in your appropriation bill (plus any Fiscal Year 2026 deficits and/or reappropriations that may carry forward into Fiscal Year 2027). No deficit or additional general fund appropriation request for Fiscal Year 2027 may be included in the expenditure estimates. Fiscal Year 2028 requested amounts should reflect your request from all fund sources, including amounts previously handled as an escalation.

1. Personal Services  
(OBRS - Salary)

a. Salaries, Wages, and Fringe Benefits (Base)

Fiscal Year 2026 Actual should reflect actual expenditures from all object codes and for all elements of the Variable Compensation Plan for Salaries, Wages, and Fringe Benefits except Per Diem. (You are not required to itemize fringe benefits as a separate item.) **Each agency operating under the Variable Compensation Plan administered through the State Personnel Board has been appropriated personnel costs, including vacancy funding, for Fiscal Year 2027. This appropriated amount for salaries will serve as the base salary information for Fiscal Year 2027. In no instance should the Fiscal Year 2027 estimated expenditure amount exceed the appropriated amount for Salaries, Wages, and Fringe Benefits except for escalation adjustments approved by the Department of Finance and Administration.** Should escalation adjustments be included, the amount should be identified in the budget narrative. **The fiscal year 2028 Requested Salaries base should be the full funding amount provided for salaries in your FY 2027 appropriation bill.** Any deviation from this amount should be explained in the narrative. See Additional Compensation (b.) for requesting additional personnel.

b. Additional Compensation

The State Personnel Board has provided separate forms and instructions for requesting personnel actions and new headcount for Fiscal Year 2028. The SPB Human Resources Budget Request Template can be found on the LBO website. The overall total from the Personnel Board forms should be reflected on line I.A.1.a of Form MBR-1. Any requested increases in the salary category

associated with escalations approved in Fiscal Year 2027 by the Department of Finance and Administration and for which spending authority is **also requested for Fiscal Year 2028 should be included in the Salaries, Wages & Fringe Benefits (Base) line.** (Additional Compensation should equal the SPB budget request.)

c. Per Diem

Per Diem amounts for each of the three (3) years should be reflected on line I.A.1.c of Form MBR-1. The narrative should contain an explanation of the method of computing the Fiscal Year 2028 Request, i.e., the Per Diem rate, the number of meetings, and the number in attendance.

2. Personal Services

a. Travel  
(OBRS - Travel)

Reflect the totals for in-state, out-of-state and out-of-country travel in the appropriate space. Each agency must submit an itemized schedule of out-of-state travel expenditures for Fiscal Year 2026 using the supplemental Out-of-State Travel Form. In completing this form, each trip should be itemized by the name of the person traveling. Please note that all expenditures recorded on the Out-of-State Travel Form should be totaled and the total must agree with the out-of-state travel amount indicated for Fiscal Year 2026 on Form MBR-1, Line I.A.2.b.

3. Contractual Services  
(OBRS - Contractual)

Contractual Services minor and major object totals for all three (3) years will be carried forward to Section I.B. of Form MBR-1 from Form MBR-1-B. Instructions for completing Form MBR-1-B are included in Section K of these instructions.

4. Commodities  
(OBRS - Commodities)

Expenditures for Commodities minor and major object totals for all three (3) years will be carried forward to Section I.C. of Form MBR-1 from Form MBR-1-C. Instructions for completing Form MBR-1-C are included in Section L of these instructions. The narrative on Commodities should explain the funding level requested by minor object and individual expense categories where necessary, as well as by program.

5. Capital Outlay (Other Than Equipment)  
(OBRS - Cap. Other Than Equip)

Capital Outlay (Other Than Equipment) totals will be carried forward to Form MBR-1 from Form MBR-1-D-1. Instructions for completing the detail Form MBR-1-D-1 are contained in Section M of these instructions.

6. Capital Outlay (Equipment)  
(OBRS - Cap. Equipment)

Capital Outlay (Equipment) totals should be determined according to the instructions for completing Form MBR-1-D-2 and the appropriate minor object totals transferred and totaled in Section I.D.2. of Form MBR-1. Instructions for completing Form MBR- 1-D-2 are contained in Section N of these instructions.

7. Capital Outlay (Vehicles)  
(OBRS – Cap. Vehicles)

Capital Outlay (Vehicles) totals will be carried forward to Form MBR-1 from Form MBR-1-D-3. Instructions for completing the detail Form MBR-1-D-3 are contained in Section O of these instructions.

8. Capital Outlay (Wireless Communication Devices)  
(OBRS – Cap. Wireless Communication Devices)

Capital Outlay (Wireless Communication Devices) totals will be carried forward to Form MBR-1 from Form MBR-1-D-4. Instructions for completing the detail Form MBR-1-D-4 are contained in Section P of these instructions.

9. Subsidies, Loans and Grants  
(OBRS – Subsidies)

The agency should arrive at a total on Form MBR-1-E. The total should be reflected on Form MBR-1, Section I.E.1. Instructions for completing Form MBR-1-E are contained in Section Q of these instructions.

10. Budget To Be Funded as Follows  
(OBRS – Funding Details)

Enter any General Fund Appropriation received in OBRS in the Actual FY field, then the “Appropriation Spent” portion. OBRS will calculate the “General Fund Lapse” amount, which can be adjusted in the event of a Reappropriation in the Actual FY. If your agency received a general fund budget reduction, please add this amount to the general fund lapse figure.

Enter any "Beginning FY Cash Balance-Unencumbered" amounts in OBRS in the Actual FY column for Federal or Other Special Funds, as well as any “Ending FY Cash Balance Available” in the Actual, Estimated and Requested FY columns. OBRS will move “Ending FY Cash Available” amounts to the “Beginning FY Cash Balance” column for the following FY.

Amounts transferred or held in operating reserves, frozen funds, or similar accounts must be reflected and reconciled to show all funds available to the agency. In those instances where parts of an ending cash balance are transferred to a reserve account or the state general fund, the amount of the transfer should be reflected by footnote for reconciliation purposes and referenced on the Agency Revenue Source Report. The amounts should include the cash balance totals from all funds in the State Treasury, any banks or other institutions, and from any petty cash funds other than state appropriated general funds.

If your agency received a special fund budget reduction, reflect these transactions on the "Other Special Funds" (Specify) lines. If your agency received a reduction to any of the designated State Support Special Funds, please add this amount to the State Support Special Fund lapse figure. If your agency receives federal funds and/or special funds, implements an indirect cost plan, or collects fees or assessments, itemize these funds and include them on the appropriate line.

Additionally, please be sure to look at the fund sources regarding any deficit funding or reappropriations authorized during the appropriation process. Funds derived from a deficit or a reappropriation of prior year funds **must** be reflected in the appropriate fiscal year and verified by your budget analyst before the budget is submitted.

**In some cases, agencies receive additional state support special funds from sources other than the general fund. All agencies with state support special funds through direct appropriation and/or transfer of funds are asked to identify those items on the appropriate line. A brief description of this funding, including authorizing legislation, should be detailed in the state support special fund narrative section and/or the special fund narrative section of the budget request. The fixed State Support Special Funds are: 1) Education Enhancement Fund, 2) Health Care Expendable Fund, 3) Tobacco Control Fund, 4) Capital Expense Fund, 5) Working Cash Stabilization Reserve Fund, 6) BP Settlement Fund, 7) Gulf Coast Restoration Fund, 8) Coronavirus State Fiscal Recovery Fund, 9) Coronavirus State Fiscal Recovery Lost Revenue Fund, and 10) Opioid Settlement Fund. Any funds appropriated from the state support special funds that are unexpended at the end of a fiscal year shall lapse back into the state support special fund line unless reappropriated.**

The line "Less: Estimated Cash Available Next Fiscal Period" will reflect the difference between expected revenue and estimated expenditures. Column 1 will be actual, and Columns 2 and 3 will be estimated. The amount shown for "Estimated Cash Available Next Fiscal Period" for any given fiscal year should be equal to the next fiscal year's beginning cash balance unencumbered amount. If a difference exists between these amounts, it must be explained in the narrative. Amounts transferred or held in operating reserves, frozen funds, or similar accounts should be reflected and reconciled so that all funds available to the agency are shown. In those instances when parts of an ending cash balance are transferred to a reserve account or the general fund, the amount of the transfer should be reflected by footnote for reconciliation purposes.

The total for Section II must balance with the total for Section I.

11. Personnel Data  
(OBRS – Salary)

Section III of Form MBR-1 reflects personnel data for the three (3) fiscal years. The number of authorized headcount in the appropriation bill is self-explanatory. Please note that all personnel data must be presented separately for permanent status headcount and for time-limited headcount.

The average annual vacancy rates can be computed as follows:

Full-Time Vacancy Rate

- a. List the full-time positions authorized and funded by month.
- b. Sum the number of headcount to obtain a yearly total.
- c. List the number of full-time employees by month, counting only those that worked at least half of the month according to the payroll.
- d. Sum.
- e. Subtract the total of actual employees (c & d) from the total authorized and funded (a & b).
- f. Divide the difference by the number authorized.
- g. Multiply by 100.

Time-Limited Vacancy Rate

- a. List the time-limited positions authorized and funded by month.
- b. Sum the number of headcount to obtain a yearly total.
- c. List the number of time-limited employees by month according to the payroll.
- d. Sum.
- e. Subtract the total of actual employees (c & d) from the total authorized and funded (a & b).
- f. Divide the difference by the number authorized.
- g. Multiply by 100.

Vacancy rate percentages must be listed separately for both permanent and time-limited headcount.

B. Form MBR-1-01 - Request By Funding Source

Each agency and institution, whether general or special fund, must complete Form MBR-1-01, even if these amounts are derived by calculation or extrapolation. All funding sources, including state general funds, should be listed separately. However, if an agency has more than four (4) sources of other special funding, the amounts from lesser sources of funding may be consolidated. Where consolidation is needed, it should be explained in the narrative, along with each individual funding source being listed.

Each major object category should show the funding source that supports it. The totals for each major object category must agree with the amounts shown on the appropriate line on Form MBR-1. The "Total by Funding Source" section should reflect the overall agency funding distribution after adjusting for any ending cash balances. The total of the "Total by Funding Source" section must balance with the total of Section II, Form MBR-1. Do not use the category "cash balance" as a source of funding on Form MBR-1-01. The original source of the funds should be reflected. Please ensure that all amounts and percentages in the individual line items balance with the totals on Form MBR-1-01.

C. Form MBR-1-02 - Special Funds Detail/Bank Accounts  
(OBRS – Funding Details)

**Section S of this form is designated for state support special funds. The fixed state support special funds are 1) Education Enhancement Funds, 2) Health Care Expendable Funds, 3) Tobacco Control Funds, 4) Capital Expense Funds, 5) Working Cash Stabilization Reserve Funds, 6) BP Settlement Funds, 7) Gulf Coast Restoration Funds, 8) Coronavirus State Fiscal Recovery Fund and 9) Coronavirus State Fiscal Recovery Lost Revenue Fund, and 10) Opioid Settlement Fund. Any funds appropriated from the state support special funds that are unexpended at the end of a fiscal year shall lapse back into the state support special fund unless reappropriated.**

List all income from federal sources in Part A and all income from non-federal special fund sources in Part B of Form MBR-1-02. The listings should be comprehensive and detailed based on individual source of income. In Part A, the state match requirement is to be noted, and the source of the matching fund should be detailed in the narrative, i.e., general funds, fees, and local funds (please be specific). Federal income from the sale of supplies and services to the federal government should include "Non-Grant" in the Detailed Description of Source column. All funds, whether in the State Treasury, investment accounts, or in private banking institutions, should be shown. If the funds are restricted to a specific program or use, they should be identified as such, and a narrative should be provided that describes the restrictions. **If any Maintenance of Effort agreements are entered into with any federal agency or subdivision thereof, please indicate the scope of the agreement in the narrative.** In Sections A and B, you must reflect the actual or estimated carryover cash balances on the "Beginning Cash" lines for each of the three **(3) fiscal years indicated** and check to be certain that these amounts match the cash balance figures indicated on Form MBR-1.

In the fourth section of Form MBR-1-02, itemize all State Treasury funds, investment accounts, and bank accounts maintained by the agency, regardless of the purpose of the account. Please designate which of these listed funds and accounts are budgeted. Again, all funds and bank accounts maintained by the agency should be listed regardless of purpose, i.e., interest, operations, restricted, investment, collections, etc. Please use the column headed "Name of Fund/Account" to show both the name and purpose of the account if the name is not self-explanatory.

Funds and associated revenue entered in this form may also be utilized when completing the Agency Revenue Source Report. Please review and compare the two reports to ensure that all related information agrees prior to submitting your budget.

D. Form MBR-1-03 - Continuation and Expanded Request  
(*OBRS– Program Budgets*)

Form MBR-1-03 has been designed for reporting both the total request of your agency and each program individually as jointly agreed upon with the Department of Finance and Administration and the Legislative Budget Office. A separate Form MBR-1-03 must be completed for each approved program and for the total agency. The Form MBR-1-03 for the individual programs should, when added, equal the Form MBR-1-03 for the total agency including in headcount. The funding amounts for the total agency should equal the comparable line-item amounts on Form MBR-1.

You should complete a Form MBR-1-03 for each designated program using the following guidelines:

1. Fiscal Year 2026 Actual - Columns 1-5  
(*OBRS – Program Budgets – Actual*)

Reflect net expenditures for each program after adjustments for refunds and similar credits. You should include any escalations that were approved by the Department of Finance and Administration. Please ensure that the expenditures, both in total and for each major object, are, when combined for all programs, equal to the total expenditures for the agency.

2. Fiscal Year 2027 Estimated - Columns 6-10  
(*OBRS – Program Budgets – Appropriated*)

For each program, reflect the allocated portion of the Fiscal Year 2027 spending authority based on the appropriation bill plus any escalations expected to be approved by the Department of Finance and Administration. Fiscal Year 2027 program data must be reflected in total and by each of the four (4) funding sources.

3. Fiscal Year 2028 Increase/Decrease for Continuation - Columns 11-15  
(*OBRS – Program Budgets – Program Name – Decision Units - Decision Unit Name - Details*)

Reflect in Columns 11 through 15 the amount of increase/decrease from Fiscal Year 2027, by source of funds, requested to continue providing the current level of services for each program. The total of this section plus the Fiscal Year 2027 Estimate, if added together, should reflect the funding level you consider necessary to continue in Fiscal Year 2028, for the indicated program, with no increase or decrease of service delivery capability.

4. Fiscal Year 2028 Expansion/Reduction of Existing Activities - Columns 16-20  
(*OBRs – Program Budgets – Program Name – Decision Units – Decision Unit Name - Details*)

Reflect the source of funds and any increase/decrease being requested to allow for material expansion in the scope of an existing program beyond the level of current operations. Any new headcount request and related cost for an existing program operation should be reflected in this section.

5. Fiscal Year 2028 New Activities - Columns 21-25  
(*OBRs – Program Budgets – Program Name – Decision Units - Decision Unit Name - Details*)

All requests for New Program (Activity) funding shall be completed using the 7 Elements of Quality Program (Activity) Design. **This design will now show as an “optional tab” for completion once the new activity code is selected in the OBRs budget system.** Reflect the increased funding requested for new activities (not previously performed) within a program or for a new program not previously authorized and funded.

6. Fiscal Year 2028 Total Request - Columns 26-30  
(*OBRs– Program Budgets – Total Request*)

This section should recap, in total, and by funding source, the requested total funding for each designated program.

- E. Form MBR-1-03A - Program Decision Units  
(*OBRs– Program Budgets – Program Name – Decision Units - Decision Unit Name - Details*)

Form MBR-1-03A is designed to detail requested funding expenditure changes to the Fiscal Year 2027 appropriation program allocation level by adding new requested items and expansions and subtracting non-recurring items and reductions.

Complete one or as many sheets as necessary for each program. If a program requires more than one sheet, please do not subtotal each sheet. Only provide a program total on the last sheet.

Complete Form MBR-1-03A for each designated program using the following guidelines:

1. Column A

Reflect your agency's Fiscal Year 2027 appropriation program allocation.

2. Column B

Include federal and other fund and position escalations approved by the Department of Finance and Administration-Office of Budget and Fund Management that are not already included in the Fiscal Year 2027 appropriation. In the program narrative form, give the total number of escalations included.

3. Column C

Reflect all significant non-recurring expenditure items provided in the Fiscal Year 2027 appropriation, such as expensive pieces of equipment, contracts that are not being renewed, sanctions payable to the federal government, etc. **These numbers should be entered into the budget system as a negative dollar amount.**

4. Columns D through G (use as many columns as necessary to explain your request)

These columns are designated "Program Decision Units" (See Glossary for definition). Examples of Program Decision Units include: 1) An expansion of an existing program requiring new employees along with necessary equipment, travel, and contractual services. An agency may have several different expansions in the same program for different reasons and should use a separate column for each one. 2) A new project; 3) Repair or renovation of buildings; 4) Reductions in programs due to loss of federal funding, shifts in agency priorities, or decreased need for the program.

5. Column H

The total funding change is the addition of Columns B through G.

6. Column I

The total request for Fiscal Year 2028 is calculated by adding Column H and Column A.

**Assign a Priority Level for each Program Decision Unit (OBRS – Program Budgets – Priority of Decision Units).** Consider all Program Decision Units included for every budget program and provide a priority level number with 1 being the highest. Do not add multiple requests in one column. For example, an agency's Fiscal Year 2028 budget request may include a total of twenty (20) new budget decision units included for all budget programs. Prioritize each single decision unit (request) and include this number with the appropriate program and space provided at the bottom of Form MBR-1-03A. Also, provide a summary explanation of each decision unit listed on the Priority of Budget Decision Units form.

On the supplemental Program Narrative Form (example provided) provide a concise description for each Program Decision Unit. In addition to describing what is being requested for each Program Decision Unit, answer in the narrative explanation, as appropriate, the following questions: 1) Purpose, or why an item is needed? 2) Is the item new or a program expansion? 3) Is this item recurring or a one-time expenditure? 4) How will the Decision Unit item affect program outputs, outcomes, efficiencies, or help meet the agency's goals?

F. Program Narrative Form  
(OBRS – Program Budgets – Program Name – Description/Objective)

In addition to Form MBR-1-03 and MBR-1-03A being completed for each designated program, a narrative for each program must also be completed utilizing the Program Narrative Form (MBR-1-03NA). The narrative should provide sufficient detail describing the program, its objectives, and the current and additional program activities. The narrative should be a concise description referencing total program expenditure changes and specified Budget Decision Unit columns identified in Form MBR-1- 03A.

G. Program Performance Measures  
(OBRS – Program Budgets – Program Name – Perf. Ind. Outputs, Efficiencies, Outcomes)

In addition to Form MBR-1-03 and the Program Narrative Form, the Program Performance Measures Form (MBR-1-03PI) should be included in the budget submission. Program Performance Measures will be identified as appropriated (**FY 2026**) (only pertains to those Performance Measures in your appropriation bill), actual (**FY 2026**), estimated (**FY 2027**), and projected (**FY 2028**) program outputs, efficiencies, and outcomes. If there are no Performance Measures in your appropriation bill, the appropriated (**FY 2026**) amounts should not be completed.

For the Fiscal Year 2028, the agency program names and the titles (descriptions) of your agency’s Performance Measures will be pre-loaded into the OBRS system. These are based on the FY 2027 budget submission and include any changes made either by having submitted a joint letter to LBO and DFA for approval or by the Legislature during the legislative session. Agencies will still enter the data for each performance measure.

If either program names or performance measure titles (descriptions) need to be added, removed, or modified, please see the procedure outlined in the document, ***INSTRUCTIONS FOR PREPARING 5-YEAR STRATEGIC PLANS FOR THE FISCAL YEARS 2028 – 2032*** under the section “Policy on Adding, Deleting or Changing Performance Measures”. (This policy will also apply to program names.)

A glossary of performance budgeting terms is included to assist in preparing this and other schedules. Examples of completed Program Narrative and Program Performance Measures Forms are included with this instruction package.

**All Performance Measures reported in the budget request document should also be included in the agency's corresponding strategic plan. Please review the Strategic Plan instructions for complete details and/or contact your Budget Analyst.**

H. Subprogram Narrative with Performance Measures (Optional)  
(OBRS – Not Applicable)

A Subprogram Narrative with Performance Measures Form is being made available for those agencies that collect subprogram data and wish to make this information available for the budget recommendation and appropriation process. This form will detail funding and Performance Measures for the past, current and projected years at the subprogram level.

The subprogram narrative and performance document should be included in the budget submission immediately following the Program Performance Measures Form. The submission of the Subprogram Narrative with Performance Measures Form is optional. The form allows an agency to fully disclose its funding needs at a more detailed level.

I. Summary of Programs Form  
(OBRS – Program Budgets – Summary of All Programs)

Immediately after the Total Agency Form MBR-1-03, you should include a summary listing of the Forms MBR-1-03 submitted for each program utilizing the supplemental Summary of Programs Form included in the instruction package. The summary form provides space for an abbreviated title for each program and a recap of funding for each by funding source.

J. Form MBR-1-04 - Board/Commission Members  
(OBRS – Agency Budget Units)

The form on Board and Commission members is self-explanatory; use additional space if membership is greater than twenty (20). Include the estimated number of meetings for Fiscal Year 2027.

K. Form MBR-1-B - Schedule B - Contractual Services  
(OBRS – Contractual)

On Schedule B, detail the Contractual Services request for the agency. Any increases in Fiscal Year 2028 over the Fiscal Year 2027 base period must be explained in the budget narrative.

The totals for each of the minor objects and the grand total on Schedule B should balance with Section I.B. of Form MBR-1.

L. Form MBR-1-C - Schedule C - Commodities  
(OBRS – Commodities)

On Schedule C, detail the Commodities request for the agency. Any increases in Fiscal Year 2028 over the Fiscal Year 2027 base period must be explained in the budget narrative.

The totals for each of the minor objects and the grand total on Schedule C should balance with Section I.C. of Form MBR-1.

M. Schedule D-1 - Capital Outlay-Other Than Equipment  
(OBRS – Cap. Other Than Equip.)

Schedule D-1 will detail the Capital Outlay-Other Than Equipment needs for the three (3) fiscal years shown.

The grand total line on Schedule D-1 must balance with Line I.D.1 of Form MBR-1.

N. Schedule D-2 - Capital Outlay-Equipment  
(OBRS – Cap. Equipment)

Schedule D-2 will detail No. of Units as well as equipment purchases requested for Fiscal Year 2028 with comparative purchases for Fiscal Years 2026 and 2027. All listings should be grouped in the categories shown in Section I.D.2 of Form MBR-1 and subtotaled for each category. Also, you will need to indicate whether each item of request is new (N) or replacement (R) equipment for FY 2028. Please follow the same category order of Section I.D.2. preprinted on the schedule. Category totals on Schedule D-2 should balance with the totals reflected on Form MBR-1, Section I.D.2.

A detailed justification of the Fiscal Year 2028 equipment request should be included in the budget narrative and should specifically address any requested increase in funds, equipment replacement schedules, and new equipment requested. Failure to adequately justify your equipment request will result in reduced funding levels for this category.

O. Schedule D-3 – Capital Outlay-Vehicles  
(OBRS – Cap. Vehicles)

Schedule D-3 will detail vehicle inventory as well as vehicle purchases requested for FY 2028 with comparative purchase histories for Fiscal Years 2026 and 2027. The number of vehicles purchased in each of the three (3) fiscal years must be reflected along with the cost for each of the years. Please ensure the number of vehicles entered in this report agrees with the number of vehicles reported on the **Vehicle Inventory report** contained in the supplemental information. Also, if the agency intends to purchase additional vehicles, please ensure that the information entered in this report agrees with the information entered in the **Vehicle Purchase Details form** contained in the supplemental information.

P. Schedule D-4 – Capital Outlay-Wireless Communication Devices  
(OBRS – Cap. Wireless Communication Devices)

Schedule D-4 will detail device inventory and the purchase of wireless communication devices requested for FY 2028.

Q. Schedule E - Subsidies, Loans and Grants  
(OBRS – Subsidies)

Schedule E will detail the historical Subsidies, Loans and Grants experience for the agency and the requested funding level for Fiscal Year 2028. All lease-purchase items are to be itemized separately in a grouping at the end of the regular purchase items in each category. Interest and related charges for certain lease-purchase agreements are to be budgeted in the Subsidies, Loans, and Grants category on the line "Interest on Lease-Purchase." The grand total line on Schedule E must balance with Section I.E.1 of Form MBR-1.

The budget narrative should contain a detailed justification of the Fiscal Year 2028 request for Subsidies, Loans, and Grants. You should explain any changes in match ratios resulting in amendments to state General Fund needs, changes in the reporting of lease-purchase contracts, and identification of costs related to lease-purchase agreements not previously reported in this category.

R. Priority of Budget Decision Units

*(OBRS – Program Budgets – Priority of Decision Units)*

Using the Priority of Budget Decision Units Form, develop a priority ranking of the program funding changes requested for Fiscal Year 2028. The priorities will reflect, by program, the needs of your agency, with the most critical listed first and descending to the least critical. In the event the budget decision unit involves new headcount and/or related adjustments, it should be noted in the explanation section. The explanation may be the same as provided in the program narrative section. The explanation should briefly explain the purpose of the funding change and, where applicable, any mandate requiring its implementation, such as court decrees or changes in state or federal law.

S. Supplemental Information

In addition to the information contained in the MBR Forms, you are to submit the following information with your request.

1. Fees, Professional and Other Services

(Expenditure Codes 61600XXX-61699XXX)

*(OBRS – Contractual – Fees – Expenses)*

This supplemental form is provided as a guide for reporting all expenditures recorded in expenditure codes 61600XXX through 61699XXX for Fiscal Years 2026, 2027, and 2028. Expenditures should be identified by both the type of fee incurred and the name of the vendor and be grouped by expenditure code. In completing this form, the names of vendors should be provided for Fiscal Year 2026 and should be provided for Fiscal Year 2027 and Fiscal Year 2028 to the extent that vendors can be determined. The entries recorded under each expenditure code on this form must be totaled and said totals must agree with the totals provided in Section F of Schedule B (Contractual Services). The fund source should reflect the categories of general, federal, and other special funds as applicable. Significant changes from Fiscal Year 2027 to Fiscal Year 2028 should be explained in the narrative. This form also is provided to record detailed information on contract workers, such as the name of each worker, the specific type of services provided, the hourly rate of compensation, or the basis for compensation if a rate other than the hourly rate is used, the total gross salary or wages paid and whether the worker is a retired member of the Public Employees' Retirement System. ***(If there are multiple compensation rates with one person or company, please report an average rate because the term "various rates" will not be accepted.)*** This data must be entered into or imported into OBRS; external forms will not be accepted.

2. Vehicle Purchase Details

*(OBRS – Vehicles – Passenger/Work Vehicles – Request Details)*

This supplemental form is provided to record detailed information on the proposed purchase of vehicles. Indicate for each vehicle the type, model year, model, the person to whom the vehicle will be assigned and the employment responsibilities of that person which necessitate a state-owned vehicle, whether the vehicle is a passenger vehicle or work vehicle, and if the vehicle is assigned to a pool and not an individual, the purposes

for which the pool vehicle is assigned and the names of the anticipated users of the pool vehicle. For a large pool of users, please submit a simple Vehicle Pool List. Some examples of vehicle use are Fire/Rescue, Medical/Health, Inspection, Law Enforcement, Undercover Enforcement, Educational, Maintenance/Janitorial, Road Construction, Scientific/Research, Agricultural, and Wildlife Management. **Please ensure that this information agrees with the information entered on Schedule D-3 – Capital Outlay-Vehicles.**

3. Vehicle Inventory  
(OBRS – Vehicles – Passenger/Work Vehicles – Vehicle Inventory)

This supplemental form is provided to record an inventory of all vehicles categorized by type (auto, pick-up, van, etc.). Indicate for each whether the vehicle is a passenger vehicle or work vehicle, vehicle description, model year, model, the person to whom the vehicle is assigned to, use, tag number, and mileage at the close of business June 30, 2026 (Fiscal Year 2026), the estimated average annual mileage, and, where applicable, if the vehicle is proposed for replacement in either Fiscal Year 2027 or Fiscal Year 2028. If you currently have an internal inventory document reflecting all the required information, you may submit it in lieu of the Vehicle Inventory Form. **Please ensure that this information agrees with the information entered on Schedule D-3 – Capital Outlay-Vehicles.**

4. Capital Leases  
(OBRS – Subsidies – Lease Purchase)

The purpose of this schedule is to show all leases that currently have a payment split in Subsidies, Loans and Grants (principal and interest) for Fiscal Year 2026 and Fiscal Year 2027 or those leases that are requested for Fiscal Year 2028 and beyond.

The explanation of each column is as follows:

a. Vendor/Item Leased

The name of the vendor and a very brief description of the item that is currently leased or is to be leased.

b. Original Date of Lease

Date that the lease began or is expected to begin.

c. Original Number of Months of Lease

The total number of months that the lease is for or is expected to be for.

d. Number of Months Remaining

Number of months remaining on the lease as of June 30, 2026.

e. Last Payment Date

Date that the last payment is to be made on the lease.

f. Interest Rate

Interest rate of the lease.

g. Amount of Actual Payment

Indicate for each lease the amount of the payment as to principal, interest, and total payment.

h. Total of Payments to be Made

For each column, indicate by year the total amount as to principal, interest, and total as requested by the column's heading of all lease payments for each lease that has been made (Fiscal Year 2026), is estimated to be made (Fiscal Year 2027), or is anticipated to be made (Fiscal Year 2028).

5. 3% General Fund Reduction

*(OBRS – Program Budgets – Program Name – 3 Percent General Fund Reduction)*

The purpose of these forms is to show, by program, where agencies would take budget reductions in the event state revenues decline and cutbacks should occur to maintain a balanced budget. This form is only for budgets with a General Fund appropriation.

Explanation of forms:

a. Program 3% General Fund Reduction and Narrative Explanation

This form details the effect a 3% General Fund reduction will have on all sources of funds (including Federal and Other) and requires a brief narrative explanation. Include references to major objects with an explanation. Although all programs need to be included with the requested information, the total 3% General Fund reduction does not have to be taken equally across all programs. The total reduction may be taken in only one program if the agency so chooses.

If an agency has more than three (3) programs, continue with additional forms but use the last page to provide all program totals.

b. Summary of 3% General Fund Program Reduction to Fiscal Year 2027  
Appropriated Funding by Major Objects

This form provides a major object summary of the total 3% General Fund reduction documented in the Program 3% General Fund Reduction Form. Show only the amount reduced for each major object category.

## Agency Revenue Source Report Instructions

Agency Name/LBO Number: Fill in your complete Agency name and LBO number.

Budget Year: This report will be the completed budget year (*For example: If you are submitting your FY 2028 budget, then the completed budget year will be FY 2026*).

### State Support Sources

General Funds: Enter the general fund amount that was appropriated for FY 2026. Include any general funds that were lapsed during the year and consider the impact of any reappropriations and/or deficits. Do not include general funds that have been reduced by the Governor's budget cuts.

For example: An agency budget was appropriated \$500,000 in general funds.

- If the Governor cut \$100,000, the total amount entered is \$400,000.
- If the agency budget lapsed \$100,000, the total amount entered is \$500,000.
- If the agency budget was reappropriated \$100,000 for the Actual Fiscal Year completed, the total amount entered is \$600,000 (\$500,000 plus the actual amount of the \$100,000 that was brought forward to the Actual Fiscal Year).
- If the agency is reappropriating \$100,000 to the estimated Fiscal Year, the total amount entered is \$400,000.

State Support Special Funds: Enter the amount that was appropriated for FY 2026. Include any funds that were lapsed during the year and consider the impact of any reappropriations and/or deficits. Do not include state support special funds that have been reduced by Governor's budget cuts.

For example: An agency budget was appropriated \$500,000 in Capital Expense Funds.

- If the Governor cut \$100,000, the total amount entered is \$400,000.
- If the agency budget lapsed \$100,000, the total amount entered is \$500,000.
- If the agency budget was reappropriated \$100,000 for the Actual Fiscal Year completed, the total amount entered is \$600,000 (\$500,000 plus the actual amount of the \$100,000 that was brought forward to the Actual Fiscal Year).
- If the agency is reappropriating \$100,000 to the estimated Fiscal Year, the total amount entered is \$400,000.

Federal Funds: List **all** federal funds, detailing the specific level, such as an office or division, include name of grant, grantor, not just the federal government and list the amounts received in the completed FY. Also provide a description of any Maintenance of Effort agreements entered with any federal agency or subdivision in the Action or Results promised to receive funding . You can add additional rows, as needed, for all federal funds.

Special Funds: List **all** your special funds and the amounts received in the completed FY. You can add additional rows, as needed, for all special funds. This is the revenue that you received during the completed budget year. This needs to include any non-budgeted funds.

(NOTE: Report as revenue any funds that you collect and deposit to the General Fund. This will mainly affect those agencies that were changed from Special Fund agencies to General Fund agencies due to SB 2362, 2016 Regular Session)

Revenue from Tax, Fine or Fee Assessed: If you have a tax, fine, or fee that is a special fund or part of a special fund, it needs to be listed. Each tax, fine or fee needs a section completed. You can add additional sections as needed. This is all the revenue that has been collected for the completed FY. (NOTE: Report as revenue any funds that you collect and deposit to the General Fund. This will mainly affect those agencies that were affected by SB 2362, 2016 Regular Session)

Under the title of Revenue from Tax, Fine or Fee Assessed: *list your Tax, Fine or Fee.*

Amount Assessed: How much is the Tax, Fine or Fee.

Amount Collected: How much was collected during the completed FY.

Authority to Collect: What code section, regulation or other authoritative source authorizes your agency to collect this Tax, Fine or Fee.

Method of Determining Assessment: What or who determines your assessment. (by code, legislation, or Commissioner)

Method of Collection: How do you collect the Taxes, Fines or Fees. (Collected at time of payment, point of sale, MAGIC, etc.)

Amount and Purpose for which Expended:

Amount: How much of the amount collected was spent by the agency.

Purpose: What was the purpose of the expenditure (i.e., day-to-day operations of the agency, equipment, salaries, etc.)

Amount Transferred to General Fund: How much of the amount collected was transferred to the general fund.

Authority for Transfer to General Fund: What code section, regulation or other authoritative source authorizes you to transfer funds into the general fund.

Amount Transferred to Another Entity: How much of the amount collected was transferred to another entity/agency.

Authority for Transfer to Other Entity: What code section, regulation or other authoritative source authorizes you to transfer funds to another entity/agency.

Name of Other Entity: Entity/Agency where the funds were transferred.

Fiscal Year-Ending Balance: The balance of the fund after the expenditures and/or transfers. This should be a cumulative amount.

**[Page 2/ Tab 2]**

*Additional Fund data including non-budgeted funds:* This information pertains to fund balances that may or may not be interest-bearing. This would include interest held in the original fund or held as a separate fund balance.

Fund Name: What is the fund name listed in all financial documents. If this is a MAGIC fund, please provide the full MAGIC Name.

Fund Number: What is the fund number listed in all financial documents. If this is a MAGIC fund, please provide the full MAGIC Number.

Created in Statute or by Agency: Was this fund created by legislation (during Session) or did the Agency request for the fund to be created.

MS Code that created the fund: If the fund was created by legislation, then list the MS Code that creates the fund.

Are there fund restrictions: Is the use of the fund restricted for a specific purpose.

List Fund restrictions and/or MS Code Section: List any restrictions and/or legislation that restricts the use and/or purpose of the fund.

Does the Fund collect Interest: Yes or No if the fund collects interest.

Interest collected: List the actual amount collected as interest for the fiscal year.

Is the interest retained or transferred: List whether the interest is kept in this account or transferred to another account or entity.

If interest is transferred: If interest is transferred from this account, then provide the Fund Name and the Fund Number the interest is transferred to.

Can any of the funds be closed or combined with another fund:

***if applicable*** complete the following section as follows: list the fund name to close/combine, list the fund number to close/combine and the reason to close/combine funds)

Does the agency have a fund created by legislation without an associated fund created in the State Treasury:

***if applicable*** complete the following sections as follows: list MS Code Section that created the fund, list the fund name and list the reason the fund was not created in the State Treasury (MAGIC).

Before attaching the completed Agency Revenue Source Report in OBRs, please send the form in its Excel format to your LBO analyst for approval.

*The instructions for this form are slightly different than the budget instructions.*

## GLOSSARY OF PERFORMANCE BUDGETING TERMS

- A. Agency Mission Statement** – A mission statement identifies what an agency does, why it does it (i.e., what it was created to accomplish) and for whom it does it. Agencies should refer to their enabling statute to clearly identify the functions for which they are responsible. The purpose of a mission statement is to concisely communicate to the public the reason for the agency’s existence and to remind agency staff that their daily activities help to meet an important public need.
- B. Agency Program** –A program is any activity, project, function, or policy that has an identifiable purpose or set of objectives. Every public program should have a clear premise, i.e., an explicit need that it was established to address.
- C. Agency Strategic Plan** –Strategic planning is the systematic process of setting long-range goals for the agency pursuant to its mission and statutorily mandated functions and developing and sequencing the strategies, objectives, and work tasks necessary to move the agency forward towards accomplishing its goals and mission. The focus of a strategic plan should be on the results that planned work tasks are intended to accomplish. In developing the agency’s strategic plan, it is critical to involve representatives of all the department’s key functions at all levels of the organization, to ensure organizational wide input and buy-in. Also, when possible, strategic planning should include input from citizens who are served by the agency. Strategic planning should take into consideration the agency’s resources and all internal and external factors affecting the agency’s ability to meet its goals and objectives.
- D. External Factors** – External factors are those factors that impair or enhance an agency’s ability to attain its goals and objectives. External factors may include technological advances, statutory changes, demographic changes, economic conditions, changes in funding availability and legal issues.
- E. Goals** – A goal is one of a series of general statements of interconnected actions required to accomplish the mission of an agency. A goal statement should communicate in clear, concise terms (i.e., avoiding excessive details) what will be accomplished in the future. A goal can be set at the statewide level, agency level, and/or the program level. An example of a goal for the Department of Health’s Injury Prevention Program is to “reduce injury-related morbidity and mortality.”
- F. Internal Factors** – Internal factors are those factors that impact the agency’s ability to attain its goals and objectives. Internal factors may include management policies, availability of resources, personnel, automation, and organizational structure.
- G. Performance Budgeting** – Performance budgeting is the infusion of performance information into the resource allocation process used to develop budget proposals or to execute an agreed-upon budget. Performance budgeting is also known as results-based budgeting.
- H. Performance Management** – Performance management is the use of performance measurement data to support the core management functions of planning, organizing, staffing, developing, coordinating, budgeting, reporting, and evaluating. By consistently reviewing performance data over time, both agency management and the Legislature are in a better position to make prudent resource allocation decisions.
- I. Performance Measure** – A statistic that quantifies the results achieved by government programs. Three types of Performance Measures are utilized with the State budget system: 1) program outputs (volume of goods and services provided), 2) program outcomes (results achieved through the provision of goods and services), and 3) program efficiencies (cost per unit of output provided and cost per unit of outcome achieved). The use of Performance Measures is required by statute because of the passage of SB 2995 of the 1994 Legislative Session. Performance Measures are included in an agency’s budget request and in appropriation bills for a majority of the State General Funds.

- J. Performance Measurement** – Performance measurement is the ongoing monitoring and reporting of program accomplishments, specifically progressing toward goals. Performance measures may address the type or level of program activities conducted (process), the direct products and services delivered by a program (outputs), or the results of those products and services (outcomes).
- K. Performance Target** – A performance target is a measurable objective against which actual achievement can be compared. Performance targets are expressed as a quantitative standard, value, or rate.
- L. Program Decision Units** – Program decision units are portions of the agency's program budget request which tie to specific activities upon which a decision for funding must be made. Decision units are individual items of request that can be considered separately. As a part of the Budget Request submission, agencies will include Program Decision Unit Schedules which breakout the funding request for a program into identifiable request units.
- M. Program Efficiency Measures** – Program efficiency measures are the ratios that identify the effectiveness or productivity of a program. The cost per unit of goods or services provided can be used to identify program efficiencies. The amount of time to complete a task could also be used to measure productivity. The cost per unit of outcome achieved is also an important measure to track even though a single program, agency, or even the public sector may not be solely responsible for the change in outcome.
- N. Program Objective** – An objective is a specific and measurable statement of a program-based result required to achieve one or more agency goals. To be measurable, an objective should contain an active verb, an object, a quantitative modifier, and a time frame for accomplishment. Objectives allow officials to measure progress and to see that work is done on schedule. An example of an objective for the Department of Health's Injury Prevention Program is to achieve a child safety restraint use of 85% by June 30, 2026.
- O. Program Outcome Measure** – An assessment of the result, effect or consequence that will occur from carrying out a program or activity compared to its intended purpose. Performance can be determined by comparing actual outcomes to targeted outcome objectives of the agency. Outputs and outcomes are not the same. Outputs reflect the quantity of services or goods produced and outcomes reflect the result or impact of providing those services or goods.

An outcome is the measure of the quality or effectiveness of the services provided by the program. It is an assessment of the actual impact or public benefit of the agencies' actions – i.e., reduce the number of traffic fatalities due to drunk drivers within a twelve-month period. Because the achievement of outcomes often involves the efforts of multiple programs, agencies and even the private sector, while it is important to track outcomes, it is often difficult to attribute outcomes to a single effort.

- P. Program Output Measures** – Outputs are the goods or services provided by an agency in order to meet its goals and objectives. Output measures are the means of quantifying the goods and services provided by an agency. The number of clients/customers served, or the number of items processed/produced are used to identify program outputs.

For a complete listing of performance measure terms, see the fiscal year 2028 Strategic Plan instructions.

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**Budget Request Submission Checklist**

1. Read all budget instructions carefully as some sections have been added and/or changed.
2. Ensure that totals on the forms balance with applicable amounts on the MBR-1 and that this coincides with the legislative appropriation amounts and/or any related legislation.
3. Include a concise and detailed narrative explanation for each major object request for an increase. Also relate your narrative for the increases and/or decreases to the corresponding approved program budget.
4. Ensure the current, estimated, and requested Personnel Data for the agency headcount is clearly stated and defined (time-limited, etc.), including the agency's vacancy rate.
5. Include current Organization Chart, ensuring this coincides with reported headcount on the MBR-1.
6. Agency Revenue Source Report has been approved by LBO analyst.
7. Include the SPB Human Resources Budget Request form where applicable.
8. Ensure that all pages have been numbered and your assigned LBO agency number is listed on all budget documents that are being submitted.

PROGRAM NARRATIVE

Program Data Collected in Accordance with the Mississippi Performance Budget and Strategic Planning Act of 1994  
(To Accompany Form MBR-1-03)

Board of Health  
Agency

Environmental Health -Food Sanitation  
Program

I. Program Description:

The Food Sanitation Program provides for the inspection of food establishments and bottled water plants to ensure compliance with state and federal laws, rules, and regulations.

II. Program Objective:

The objective of this program is to reduce the potential for the spread of disease through food service establishments, bottling plants, retail food plants and ice plants in the state.

III. Current program activities as supported by the funding in Columns 6-15 (FY2027 Estimated & FY2028 Increase/Decrease for continuation) of MBR-1-03 and designated Budget Unit Decisions columns of MBR-1-03-A:

During the past year, the Food Sanitation Program inspected 16,813 food establishments. During the current year, inspection frequency has been increased in the food program, and all facilities will be permitted. Restaurant managers and employees will be trained in Food Service Sanitation. Program reviews will be conducted in six districts.

(Col. B.) An escalation was granted by DFA for a new public healthcare grant of \$108,558 along with 3 new time-limited full-time positions.

(Col. C.) Non-recurring items include a passenger vehicle costing \$12,000 and a personal service contract costing \$45,200.

(Col. D.) Other adjustments include the deletion of 4 permanent full-time positions that have been vacant for over 400 days because restaurant inspection services have been streamlined.

IV. Additional program activities that will result from increased funding requested in Columns 16-25 (MBR-1-03) and specified Budget Decision Unit columns (MBR-1-03-A):

Expansion of the food program will include: (1) sample food, bottled water, and packaged ice; (2) label review to meet the Nutrition Labeling and Education Act of 1990; and (3) plan review of new or extensively remodeled food establishments. Additional funding is requested to fully fund all positions at a continuation level.

(Col. E.) \$110,000 General Funds (\$100,000 recurring/\$10,000 non-recurring) is requested to fund additional Food Sanitation Inspectors. These funds will provide for the salaries (\$90,000) and support services of three additional positions (\$20,000). These additional positions will allow for the inspection of 1,000 additional sites. Due to a recent increase in incidents of food contamination in three areas of the state, the requested positions will be used to inspect these targeted areas to determine the source of food contamination and to assist food establishments in implementing new food handling procedures.

(Col. F.) \$75,000 General Funds (recurring) is requested to fully fund all current positions in the Food Sanitation Program. Full funding will allow the agency to maintain the current level of activities.

(Col. G.) \$100,000 General Funds and \$40,000 Federal Funds (\$130,000 recurring/\$10,000 non-recurring) is requested to expand label review activities to meet the Nutrition Labeling and Education Act of 1990. These funds will provide for the salaries (\$120,000) and the travel (\$20,000) of four additional positions. Current food sanitation staff have no time to devote to the expansion of this activity. The state must meet certain compliance standards as set out in the Nutrition Labeling and Education Act of 1990. Non-compliance will result in penalties of \$500.00 per violation.

**EXAMPLE**

**PROGRAM PERFORMANCE MEASURES**

Program Data Collected in Accordance with the Mississippi Performance Budget and Strategic Planning Act of 1994  
(To Accompany Form MBR-1-03)

Board of Health

Agency

Environmental Health -Food Sanitation

Program

Program Outputs: (This is the measure of the process necessary to carry out the goals and objectives of this program. This is the volume produced, i.e., how many people served, how many documents generated.)

|                                              | <u>FY2026</u><br><u>APPRO</u> | <u>FY 2026</u><br><u>ACTUAL</u> | <u>FY 2027</u><br><u>ESTIMATED</u> | <u>FY 2028</u><br><u>PROJECTED</u> |
|----------------------------------------------|-------------------------------|---------------------------------|------------------------------------|------------------------------------|
| 1. Number of foods establ. on inventory      | 16,000                        | 16,000                          | 17,000                             | 18,000                             |
| 2. Number of inspections of food establ.     | 32,000                        | 32,000                          | 35,000                             | 36,000                             |
| 3. Number of food samples collected          | 100                           | 100                             | 150                                | 180                                |
| 4. Number of bottled water suppliers         | 100                           | 100                             | 100                                | 100                                |
| 5. Number of bottled water samples collected | 20                            | 20                              | 25                                 | 25                                 |

Program Efficiencies: (This is the measure of the cost, unit cost or productivity associated with a given outcome or output. This measure indicates linkage between services and funding, i.e., cost per investigation, cost per student or number of days to complete investigation)

|                                              | <u>FY2026</u><br><u>APPRO</u> | <u>FY 2026</u><br><u>ACTUAL</u> | <u>FY 2027</u><br><u>ESTIMATED</u> | <u>FY 2028</u><br><u>PROJECTED</u> |
|----------------------------------------------|-------------------------------|---------------------------------|------------------------------------|------------------------------------|
| 1. Cost per food sample collected & analyzed | \$18.00                       | \$18.00                         | \$18.00                            | \$17.50                            |
| 2. Cost per bottled water sample analyzed    | \$12.00                       | \$12.00                         | \$12.00                            | \$11.00                            |
| 3. Number of days to complete analysis       | 4 days                        | 4 days                          | 4 days                             | 3 days                             |

Program Outcomes: (This is the measure of the quality or effectiveness of the services provided by this program. This measure provides an assessment of the actual impact or public benefit of your agency's actions. These are the results produced, i.e., increased customer satisfaction by X% within a 12-month period, reduce the number of traffic fatalities due to drunk drivers within a 12-month period.)

\*\*\*\* Briefly explain outcome measures, cite source, and interpret the results. \*\*\*\*

|                                                                                    | <u>FY2026</u><br><u>APPRO</u> | <u>FY 2026</u><br><u>ACTUAL</u> | <u>FY 2027</u><br><u>ESTIMATED</u> | <u>FY 2028</u><br><u>PROJECTED</u> |
|------------------------------------------------------------------------------------|-------------------------------|---------------------------------|------------------------------------|------------------------------------|
| 1. Increase the number of food establishments sites inspected by 1000 in 12 months | 800                           | 800                             | 900                                | 1000                               |
| 2. Attain 80% food compliance rate                                                 | 81%                           | 81%                             | 83%                                | 85%                                |
| 3. Attain 80% bottled water compliance rate                                        | 79%                           | 79%                             | 80%                                | 81%                                |
| 4. Decrease the Number of days to complete analyses to 2 days                      | 4                             | 4                               | 3                                  | 2                                  |